

## User participation

### Overview document about existing practices in 9 inspectorates



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#### Introduction

This document gives an overview of the answers to the EPSO questionnaire on user participation given by the members of the EPSO user participation working group from the various EPSO countries that practice user participation in a variety of forms.

The interviews were done by telephone by the EPSO secretariat (Jooske Vos) or in one case (Belgium) by using written information in combination with additional information by phone.

The questionnaire was based on earlier work done by Theresa Nixon and Claire Henry from Northern Ireland using information from the EPSO working group (outcomes of the workshop at the Utrecht- Conference), questions raised during user participation try-outs in Flanders and experiences and practices from Sweden, Portugal, Northern Ireland, Wales, England, Flanders and the Netherlands (Youth and IGZ inspectorate).

In this questionnaire and in the preliminary discussion's was never exactly formulated what was meant with "user participation". A definition was not given as we thought that the meaning of the term 'user participation' was completely clear and a definition was not necessary. This was proven to be wrong. Some countries and regions gave a different interpretation or asked for explanation of the term. Especially the difference between a. complaints in the sense of negative feedback about things that —in the opinion of the complainant - went wrong in healthcare and b. user participation as a way of actively being asked to give positive, negative or neutral feedback about amongst other things experiences and results of healthcare.

Therefore we give a kind of definition and description of the term "user participation" that was used when we worked on this questionnaire.

User participation is usually part of a policy that actively involves people who use the health institutions as they need to go there, to include their opinions in the policy of the supervisory organisation. The information from User participation is information from people who use the healthcare institution themselves (patients, clients) or their direct relations (relatives, helpers). So user information is not primarily information from the institution, or the healthcare staff or from intermediate organisations as far as these organisations do not have direct information from the patients/clients. Nevertheless healthcare workers (doctors, nurses staff) and intermediates organisations can be involved in getting user information and can also be very useful sources for policy information about healthcare, but they are not the main target as they are not users.

The user participation feedback differs from the complaints feedback in the sense that it is mostly not intended to provide an answer or solution to an individual case or problem. Users give primarily information to get informed about effects and opinions in healthcare institutions. This is often a more general approach to the institution, primarily meant to learn from.



The definition of user participation does not involve the opinion of the staff and the doctors. Of course this can also be very interesting and maybe even more interesting information but this was not primarily meant with user information in this questionnaire and this working group.

The aim of this questionnaire was to get more detailed information on how to improve the existing processes of user participation in the various EPSO Member States and to get at the end of the process the following information:

- A. Existing practices
- B. Attention points from own experience? Lessons learned.
- C. Difficulties in the implementation of the process of user participation? How to overcome the difficulties?
- D. Best practices;
- E. Results: does it help to use the opinion of service users?
- F. Useful information, documents and legal information
- G. What questions should be answered in advance when organising user participation?

The working group started with this Questionnaire about the existing practices in the various EPSO countries.

Questions were sent in advance to the interviewees. Answers were given in the context of the phone conversation and 'translated' by EPSO.

These answers have been realized with the co-operation of and Interviews given by (per country in alphabetical order):

- 1. Flanders- Belgium Gerda Schotte, Sabine Jakiela and Krist Debruyn,;
- 2. England Clare Delap and Ellen Fernandez;
- 3. Finland Ritta Aejmelaeus and Katia Käyhkö;
- 4. Northern Ireland Theresa Nixon and Claire Henry;
- 5. Sweden Anita Bashar Aréen;
- 6. The Netherlands Healthcare Inspection Paul Robben and Corry Ketelaars;
- 7. The Netherlands Youth Inspectorate Kees Reedijk, Jeugdzorg;
- 8. Portugal César Dos Santos Carneiro;
- 9. Wales Mandy Collins.



### A. Existing practices general description per country

Existing practice / policy on User Engagement in supervisory organisations in the various EPSO countries / regions

- 1. Flanders; Flanders has no history of user participation in hospitals and health institutions; Recently (in 2012) a successful try-out has been carried out in in state youth institutions. The results are positive. The Flemish inspectorate is convinced of the usefulness of the outcome and Plans follow up activities not only in youth institutions but also in the other sectors such as: in the care for the elderly, the general welfare, the child welfare, in hospitals, in kindergartens and with people with mental physical or mental disability.
- 2. **England**; CQC has a nationwide commitment of involving people and this runs across all of its work. The CQC programme is to make sure that the system of user participation works and to find out how well or not well- it works out in the various health institutions. CQC has a dedicated team who offer advice and link with local service user networks. This team helps set policy, engage with key stakeholders internally and externally and ensure that service user voice is embedded in the work of teams and programmes of work across the Commission. They also manage a number of initiatives that promote the use of user voice and experiences in our work.
- 3. Finland; In Finland all fields of health care and social care are inspected by five senior medical officers and four senior inspectors (all specialist in health care, physicians or nurses). In addition, several inspectors for social welfare are steering and inspecting different kind of and types of apartments for old people, day care centres and kindergartens, housing services for the disabled etc.
  User Information in Finland is mainly coming from complaints. The supervisory organisation in Finland (Valvira) has no active user participation programme in the sense that people are asked to give feedback to Valvira about their experiences in health care institutions. The supervisory organisation is asking health institutions and doctors to organise self-monitoring by themselves. They do not systematically control the results of the self-monitoring except by handling complaints
- 4. Northern Ireland; The relevant director and HOP take responsibility for involving service users in RQIA. The MHLD team has taken the lead in inspections of hospitals when people are admitted compulsorily or as voluntary patients for treatment who have either a mental health or learning disability or have dementia requiring long term hospital care.
- 5. **Sweden**; Sweden has just started with an active user participation policy (about 1 year). The Department of Supervision has developed a policy document that outlines when, why and how to engage with service users/user organisations. The document also stipulates follow-up activities. The document is in the Swedish language. It does not answer the questions of this questionnaire but gives quite some general information.

#### 6. Netherlands IGZ

The IGZ has no history of user participation and also complaints are not a standard task for the inspection. As a result of some recent problems the national ombudsman has



been involved in some cases and in some press comments have been quite intense and powerful. Two external reports have made the topic of complaints handling to a sensible and politically hot topic. User participation in the broader sense has not yet been discussed widely. The inspection plans to actively use information of complaints in her policy in the near future. The overall policy will not change; complaints are handled by service providers themselves. The inspectorate will oversee if this system works well.

- 7. The Netherlands (Youth inspectorate/ Inspectie Jeugdzorg); The policy of the Youth Inspectorate in the Netherlands (Inspectie Jeugdzorg) is to involve and give voice to the children and the parents that are involved with de institutions which we are supervising. However, their involvement is restricted to the role they have during the investigations. They are not involved for instance in the choice of topics or the design of our investigation. Nor do they have an involvement during the reporting phase. We focus on three items: using the information of users, engaging patients in the inspection process and making our inspection results available for citizens.
- 8. **Portugal**; the involvement of service users through the Advisory Board is a responsibility of the Board of Managers, whereas the contact with complainant service users is done directly by the staff members who conduct the complaints' handling process.
- 9. Wales; active practice of user participation by health inspectorate.



### в. Questions about existing practices:



- 1. Is the above mentioned (existing practices) information correct and complete?
- 2. How often are users involved?
- 3. **How many** users are involved in user participation and being asked to give an opinion? Are all users of health care involved?
- 4. How does the involvement of service users work out in practice;
- 5. How is the service **user's voice embedded**? directly / indirectly? all service users systematically?
- 6. How do you **recruit service users** e.g. internal information or external sources and how is this done?
- 7. How is the **selection between users** being made (between groups; ad random, intellectual capacity, active in intermediary organisations)?
- 8. Is the participation of users **systematically prepared** (questions prepared in advance) or ad random (free style and open questions)
- 9. How are the users being asked for their opinion: in groups or individual; oral or written;
- 10. Is information **kept secret** or used to improve services? kept secret to whom, how long, when and under what conditions?



- 11. **When** are the users they being asked? Do they know in advance, after having experienced care;
- 12. Are interviewer's being trained in advance? how?

What type of induction is offered to (professional or lay) service users reviewers/ interviewers? Are interviewer's being trained in advance? how? What type of induction is offered to (professional or lay) service users /reviewers/ interviewers?

- 13. What **type of challenges do you face in offering training** to lay reviewers e.g. communication methods, payment?
- 14. what are best practices of user participation?
- 15. How are the results reported?
- 16. How is **feedback organised** to the institution? And to the supervisory organisation? And to the public?
- 17. Is there an inspection and control mechanism on the process of user participation?
- 18. How is **follow up** organised? best practices?
- 19. Is there a **link with the complaints** system and legal complaints? How is that organised? Why not?
- 20. Does it help to use the opinion of service users and to have a policy requirement to engage with services users?
  What kind of results are reported? What kind of approach gives best results? What kind of approach gives doubtful or poor results?



#### Overview of given answers per country/ region



# 1. Flanders-Belgium Gerda Schotte, Sabine Jakiela and Krist Debruyn;

Questions about existing			Answers from Flanders ( from written text and
practices Fla	practices Flanders :		short additional interview)
1.	Existing practices	Is the above	Flanders has no history of user participation in
	of user	mentioned	health or social care institutions.
	participation	(existing practices)	In 2012 a try out was done in 5 institutions (youth detention centres with open and also
		information	with closed regimes)
		correct and	No difference was made between open and
		complete?	closed regimes
		_	
2.	How often	How often are	The experiment was done in 5 different
		users involved?	institutions .
3.	How many	How many users	In every institution 8 users (of 2 different age
		are involved in	groups) were asked about their experiences in
		user	a one to one setting. Later a group setting was
		participation	tried out in an institution for children during
		and being asked	weekend and holidays.
		to give an	The total number of users per institution is
		opinion?	different (about 40-120); All users were
		Are all users of	involved(informed about inspection) but not
		health care	all users were selected for interviews

	involved?	
4. In practice	How does the	
	involvement of	The users were selected by the institution
	service users	(selection based on language proficiency, IQ)
	work out in	The questioning/ discussion was done in a
	practice;	selected area (a pleasant surrounding with
		good vibes and some food / drinks)
5. How voices are	How is the	The questions were asked directly with the
embedded	service <b>user's</b>	users in a one to one setting
	voice embedded	Afterwards conclusions from discussions with
	directly or	the users were checked with the staff from the
	indirectly? all	institution of the same age group 2inspectrors
	service users	and 2 staff
	systematically?	
6. Recruitment of	How do you	The service users were selected based on
users	recruit service	internal information. No external information
	users?	(complaints information from other sources)
	e.g. internal	was used.
	information or	
	external sources	
	and how is this	
	done?	
7. Selection of users	How is the	Users were selected by the institution based
	selection	on intelligence, verbal talent, free will to talk)
	between users	
	being made	
	(between groups	
	; ad random,	
	intellectual	
	capacity, active	
	in intermediary	
	organisations)?	
8. Systematically	Is the	The participation was carefully prepared ;the
prepared	participation	users were informed about aim and procedure
	systematically	of the questioning.
	prepared	Guarantee of anonymous conversation was
	(questions	given. Openness' was promoted. No promises
	prepared in	of improvement were made.
	advance) or ad	A list of questions was prepared to prevent
	random (free	different questions to the users (all the same
	style and open	setting and all the same questions)
	questions)	
0 11. 1. 1. 1. 1	questions	
9. How being asked	How are the	The questioning was one to one and later in
9. How being asked		The questioning was one to one and later in the second experiment in small groups 3-4 and

	opinion: in	All interviews were oral No closed envelopes
	groups or	or complaints forms were used. The group
	individual ; oral	conversation
	or written;	
10. Privacy	Is information	Privacy was respected and reports were
	<b>kept secret</b> or	anonymized. No special measures were taken
	used to improve	to prevent that the individual stories were
	services? kept	recognized.
	secret to whom,	The stories were reported if 3 -4 youngsters
	how long, when	confirmed the story
	and under what	
	conditions?	
11. When	When are the	Users were being asked during their stay.
	users they being	Conversations were held instead of normal
	asked? Do they	activities (school/ sport etc).
	know in	, , ,
	advance, after	
	having	
	experienced	
	care;	
12. Training	Are	4 inspectors (Interviewers) were trained in
interviewers	interviewer's	communication skills and got focus points for a
interviewers	being trained in	better conversation
	advance? how?	better conversation
	What type of	
	induction is	
	offered to	
	(professional or	
	lay) service users	
	/reviewers/	
	interviewers?	
13. Challenges for	What type of	Alternatives for the classical conversation;
Training	challenges do	Interviews during walking around or during
	you face in	games
	offering training	Interviews of youngsters backed by a young
	to lay reviewers	person.
	e.g.	
	communication	
	methods,	
	payment?	
14. Best practices	What are <b>best</b>	User participation in groups group was after all
	practices of user	seen as a best practice
	participation?	Group discussion in a as a good and efficient
		way to get user information.
		way to get user information.

	T	
		practice: - more group dynamics but possible to handle in small groups; - more guarantee for completeness and
		objectivity
		- more perspectives visible
		- less intimidating for children.
		Ad random selection is better than selection
		by the institution
15. Report	How are the	In a report to the institution
	results	
	reported?	
16. Feed back	How is <b>feedback</b>	The report is sent to the institution and is
To. Teed ador	organised to the	available for the users who participated
	institution? And	(openly available)
	to the	(Openity available)
	supervisory	
	organisation?	
	And to the	
	public?	
17. Control	Is there an	Yes there is a follow up aiming at
mechanism	inspection and	
	control	
	mechanism on	
	the process of	
	user	
	participation?	
18. Follow up	How is <b>follow up</b>	
	organised? best	
	practices?	
19. Link to complaints	Is there <b>a link</b>	No link with complaints
	with the	, i
	complaints	
	system and legal	
	complaints?	
	How is that	
	organised? Why	
20 555	not?	Van Flandara plant to de la company de la co
20. Effect	does it help to	Yes Flanders plans to do user participation
	use the opinion	interviews in the near future in all sectors of
	of service users	health care and social care (older children/
	and to have a	young children/ general hospitals/ care for the
	policy	elderly/ social care / special youth care / care
	requirement to	for psychological and mentally ill patients and
	engage with	for physically handicapped)



services users?	
What kind of	Not aware of doubtful results.
results are	
reported? What	
kind of approach	
gives best	
results? What	
kind of approach	
gives doubtful or	
poor results?	







## 2. England Clare Delap and Ellen Fernandez;

Questions about existing			Answers
practices:			
1.	Existing practices	Is the above	Additional points are added by Clare (see
	of user	mentioned	above)
	participation	(existing	
		practices)	
		information	
		correct and	
		complete?	
2.	How often	How often are	Every single inspection users are involved;
		users involved?	a. every time when an inspector is
			visiting a local service provider service
			users are involved.



			b. The institutions do have to involve
			service users by themselves
			c. The organisations of service users are
			involved on a national level.
3.	How many	How many users	Exact numbers are not known. The numbers
		are involved in	depend on the different models for
		user	involvement of service users in the different
		participation	types of services. There are no quota or special
		and being asked	selection criteria or involvement of users.
		to give an	All users are invited to come forward with
		opinion?	opinions and remarks.
		Are all users of	
		health care	
		involved?	
4.	In practice	How does the	In practice there are various ways of
		involvement of	involvement of service users. When
		service users	inspections are planned signs are put up to
		work out in	inform the users and ask service users to react
		practice;	and give opinions. Sometimes people are
			called (telephone interview), sometimes
			interviews are face to face.
			CQC has given priority to build up on-going
			relations with local groups of service users,
			local user organisations, local health watch in
			the various communities (groups representing
			people with various illnesses, mostly chronicle
			illnesses).
			The CQC website has an open forum
5.	How voices are	How is the	The inspections are usually unannounced and
	embedded	service <b>user's</b>	do not have a special preparation in advance
		voice embedded	(no special guidelines or questionnaires sent to
		directly or	service user)
		indirectly? all	
		service users	
	Barre Married of	systematically?	Description of the second seco
6.	Recruitment of	How do you	Recruitment of users depends on the type of
	users	recruit service	service.
		users?	Sometimes lay people, or experts by
		e.g. internal information or	experience are used to interview the service
		external sources	users. The interviewees are often happier to speak to lay people than to speak to
		and how is this	inspectors. They feel more comfortable when
		done?	the lay people come from their own group.
7.	Selection of users	How is the	Selection of users is mostly ad random
/.	selection of users		•
		selection	(unannounced inspections).

	between users	In domestically care a phone list is used for
	being made	selected patients / clients.
	(between groups	
	; ad random,	Analysing complaints or making use of existing
	intellectual	complaints is not used to select patients.
	capacity, active	Other selection criteria are also not used.
	in intermediary	
	organisations)?	
8. Systematically	Is the	Questions are mostly free style and open (not
prepared	participation	prepared in advance). Standards for good care
	systematically	are being checked. The standards for good
	prepared	care are on the website.
	(questions	
	prepared in	
	advance) or ad	
	random (free	
	style and open	
	questions)	
9. How being asked	How are the	Mostly individual; and in a one to one setting
J. How being asked	users being	Wostry marvidual, and in a one to one setting
	asked for their	
	opinion: in	
	·	
	groups or	
	individual ; oral	
10 Prive av	or written; Is information	Duit part is altered board Departs and
10. Privacy		Privacy is always kept. Reports are
	kept secret or	anonymized. Nevertheless the problems to
	used to improve	keep the identity of the user secret can create
	services? kept	barriers for people to talk, as in many cases it
	secret to whom,	is quite obvious who has said what.
	how long, when	This is a problem that should be looked at
	and under what	better in the future.
	conditions?	
11. When	When are the	While being in care; except the regular
	users they being	contacts with user organisations and the
	asked? Do they	experts by experience who are usually not
	know in	anymore in the institution.
	advance, after	
	having	
	experienced	
	care;	
12. Training	Are	Yes the interviewers have a different
interviewers	interviewer's	background and different skills. Some have
	<b>being trained</b> in	natural skills but others do not. Therefore they
	advance? how?	are trained in general interview techniques.

	T .	
	What type of	
	induction is	
	offered to	
	(professional or	
	lay) service users	
	/reviewers/	
	interviewers?	
13. Challenges for	What type of	A challenge is conducting difficult
Training	challenges do	conversations e.g. in case of dementia and
	you face in	patients with difficult behaviour).
	offering training	There is not enough time to train and not
	to lay reviewers	enough guidance about what to the
	e.g.	interviewers should be doing (do's and don'ts
	communication	for interviewers.
	methods,	
	payment?	
14. Best practices	What are <b>best</b>	We are very proud on our lay inspector
	practices of user	programme. This is really very helpful as it
	participation?	adds a lot of information to the process and it
		shows to people in the service thatr we try to
		improve healthcare in the service.
		The other good practice is that we balance the
		work with the local groups. We find that it is
		important and it is our duty to work with the
		special local groups (such as local health watch
		and volunteers) and to get them involved in
		the work of the health inspectorate.
15. Report	How are the	Each inspection report has a special paragraph
·	results	about what people told us.
	reported?	·
16. Feed back	How is <b>feedback</b>	The report is sent to reported back to the
	organised to the	institution, published on our website and
	institution? And	published locally.
	to the	No special feedback to the users that gave
	supervisory	information
	organisation ?	
	And to the	
	public?	
17. Control	Is there an	A control mechanism afterwards is at stake.
mechanism	inspection and	CQC organises control of the process of user
	control	participation. How well are the institutions
	mechanism on	doing this
	the process of	
	user	
	participation?	
	Participation:	



18.	Follow up	How is <b>follow up</b>	Follow up is organised by CQC about concern
		organised? best	realised during the inspection. Usually this is
		practices?	only done by writing (paperwork).
			Only in serious cases other instruments are
			used for follow up (sanctions) The best
19.	Link to complaints	Is there a link	NO link with complaints is organised. No
		with the	analyses of complaints is given back to the
		complaints	user participation process.
		system and legal	
		complaints?	
		How is that	
		organised? Why	
		not?	
20.	Effect	does it help to	Yes it helps but it is really hard to say how
		use the opinion	much it improves the actual process and the
		of service users	outcomes of the healthcare.
		and to have a	How do we know whether collection of user
		policy	information improves the performance of the
		requirement to	institutions?
		engage with	It would be a good idea to seek anecdotic
		services users?	evidence for this.
		What kind of	
		results are	Very important is that the user information is
		reported? What	systematically analysed by the supervisory
		kind of approach	organisation, that the outcomes are
		gives best	systematically discussed This can lead to more
		results? What	systematic feedback about the tools of user
		kind of approach	participation and way they are used now.
		gives doubtful or	
		poor results?	







## 3. Finland Ritta Aejmelaeus and Katia Käyhkö;

Questions a practices:	bout existing		Answers
1.	Existing practices of user participation	Is the above mentioned (existing practices) information	One also has to take into account that Finland is a small country with a rather long tradition of health and social care supervision based on proper health law.
		correct and complete?	Valvira is very well informed about both experiences and opinions of the public's concerning health and social care in Finland as it is using other method of information than

3. How many	How many users	No information is available about how many
2. How often	How often are users involved?	Health care units do use a self-monitoring system to get information from the clients and patients. Valvira is not checking the self-evaluation done by the health institutions. No information is available no information is available about whether, when and how often the information is requested to healthcare users.
		Valvira supervises social and health care organizations as well as individual professionals at all levels. Our answers in this questionnaire refer mainly to health care. Finland is systematically collecting information t that is given to them by other means than user information such as direct complaints, phone calls, letters as well as evaluation requests of complaints sent to the police, Parliament ombudsman etc.  Finland uses this information to decide about supervisory activities depending on the issues concerned.  Complaints in which patients complain about their own care are dealt with in Regional government offices (5) with which Valvira has close collaboration. Valvira has the duty by law to supervise the offices in harmonizing their judgements about complaints.  As user participation is understood as more or less actively and more or less widely collecting information from the patients and their direct relations or family who make use of the health care institutions, Finland is not doing that. Supervisory organisation Valvira is not systematically -directly or indirectly- collecting information from users and is usually not visiting hospitals and health institutions. There is no list of users or intermediate organisations to ask about the actual experiences of users. Valvira is actively collecting and handling complaints.
		of complaints from various groups)

	are involved in	users are involved.
		Not all users of health and social care are
	user	involved
	participation and being asked	involveu
	to give an	
	opinion?	
	Are all users of	
	health care	
	involved?	
4. In practice	How does the	The health care institutions involve service
	involvement of	users more or less according to their own
	service users	approach and their own plan. The results and
	work out in	outcomes are not systematically checked by
	practice;	Valvira. There is no follow up except in case of
		complaints by patients or clients
5. How voices are	How is the	The self-monitoring systems should have a
embedded	service <b>user's</b>	permanent and direct participation of users
	voice embedded	but if this is in fact the case or not is not
	directly or	known as there is no follow up by the
	indirectly? all	supervisory organisation. All users can launch a
	service users	complaints with Valvira. The complaints are
	systematically?	the spearhead of the monitoring organisation.
		This leads to an indirect form of involvement
		of users.
6. Recruitment of	How do you	Service users are not actively recruited by
users	recruit service	Valvira.
	users?	Forms for complaints are on the Valvira
	e.g. internal	website. The forms are not actively
	information or	distributed, not closed anonymized envelopes.
	external sources	
	and how is this	
	done?	
7. Selection of users	How is the	Users are selected by the healthcare
	selection	institutions. How this is done is not known.
	between users	
	being made	
	(between groups	
	; ad random,	
	intellectual	
	capacity, active	
	in intermediary	
	organisations)?	
8. Systematically	Is the	The questions are not systematically prepared
prepared	participation	by Valvira. This might be the case by the
	systematically	healthcare institutions but it is not
	<u>,                                      </u>	

			avatamentially was suit at the Malifer
		prepared	systematically reported to Valvira.
		(questions	
		prepared in	
		advance) or ad	
		random (free	
		style and open	
		questions)	
9.	How being asked	How are the	Healthcare institutions can tell people that
		users being	they can launch a complaint, but this is not
		asked for their	controlled by Valvira.
		opinion: in	The questions for healthcare institutions (how
		groups or	to ask users about the service) are not on the
		individual ; oral	website of Valvira. The forms for complaints
		or written;	are on the website
10.	Privacy	Is information	Information from patients and clients is not
	-	<b>kept secret</b> or	kept secret. The report from Valvira is
		used to improve	anonymized and openly available
		services? kept	· · ·
		secret to whom,	
		how long, when	
		and under what	
		conditions?	
11.	When	When are the	This is up to the healthcare institutions. There
		users they being	is no control mechanism.
		asked? Do they	
		know in	
		advance, after	
		having	
		experienced	
		care;	
12.	Training	Are	There is no special training for interviewers.
	interviewers	interviewer's	No information is actively collected.
		<b>being trained</b> in	,
		advance? how?	
		What type of	
		induction is	
		offered to	
		(professional or	
		lay) service users	
		/reviewers/	
		interviewers?	
13.	Challenges for	What type of	No challenges
15.	Training	challenges do	ondienges
		you face in	
		offering training	
		Oneing training	

	4.1	I	
		lay reviewers	
	e.g	mmunication	
		ethods,	
		yment?	
14. Best p		nat are <b>best</b>	The active link with complaints can be a
14. δεδί μ			·
	· ·	actices of user	helpful and useful instrument to find
	pai	rticipation?	information from users but this is not enough
			to get a full perspective of the user
1E Donor	+ 110	w are the	experiences
15. Repor		sults	The results are yearly published in the overall
			yearly supervisory report
16 5		oorted?	No foodbook to Valida about was information
16. Feed l		w is <b>feedback</b>	No feedback to Valvira about user information.
	"	ganised to the	No feedback from Valvira to the healthcare
		titution? And	institutions
		the	
		pervisory	
	-	ganisation ?	
		d to the	
		blic?	
17. Contro		there an	The Control is done on paper
mecha		pection and	
		ntrol	
		echanism on	
		e process of	
	use		
10 Fallow		rticipation?	Fallandon in consulta an manage Only in accident
18. Follow	-	w is <b>follow up</b>	-Follow up is usually on paper. Only in serious
		ganised? best	cases follow up is done by visits to the
40 11.1.1		actices?	institution or taking measures.
19. Link to	•	there <b>a link</b>	There is an active link with the complaints
		th the	system as this system is the spearhead of the
		mplaints	monitoring organisation. This leads to an
	'	stem and legal	indirect form of involvement of users who
		mplaints?	launch a complaint. Other users are not
		w is that	involved.
	_	ganised? Why	
30 555	not		Information from
20. Effect		es it help to	Information from users seems very important;
		e the opinion	it seems to have a usefully effect on the quality
		service users	of healthcare, but in Finland complaints is very
		d to have a	actively used but other direct involvement of
	'	licy	users is still insufficient in practice and not yet
	rec	quirement to	systematically part of the process.



engage with	
services users?	
What kind of	
results are	
reported? What	
kind of approach	
gives best	
results? What	
kind of approach	
gives doubtful or	
poor results?	





## 4. Northern Ireland Theresa Nixon and Claire Henry;

Questions about     existing practices:		Answers Theresa for Northern Ireland
Existing practices of user	Is the above	Yes, information is correct but not complete
participation	mentioned	Theresa will add short info about sectors of
	(existing	health and social care that make use of user
	practices)	information who is responsible
	information	a. MHLD
	correct and	b. Hospitals
	complete?	c. foster care
		d. users at their own home
		e. Other institutions
2. How often	How often are	In every single inspection / supervisory activity
	users involved?	users are involved.
3. How many	How many users	Exact number of users is not known.
	are involved in	Not all users are involved.
	user	All users can give their opinion.
	participation	
	and being asked	
	to give an	
	opinion?	
	Are all users of	
	health care	
	involved?	
4. In practice	How does the	In practice there are a great number of
	involvement of	different ways to ask people about their

	service users	experiences (loads of different questionnaires
	work out in	for different groups of users: mentally
	practice ;	handicapped, disabled children, grown up
		etc.). Questionnaires are on website.
		The interviews are sometimes done by more
		interviewers and sometimes by one
		interviewer (more interviewers has some
		advantages over one interviewer)
5. How voices are	How is the	Yes both directly and indirectly
embedded	service <b>user's</b>	Indirectly: trust is being asked to give
	voice embedded	information and staff is being interviewed and
	directly or	being asked in advance about opinion of users
	indirectly? all	
	service users	
	systematically?	
6. Recruitment of users	How do you	The regulator invites people to come and give
	recruit service	their opinion by:
	users?	advertisement in local newspapers
	e.g. internal	• pamphlets
	information or	• notices
	external sources	road shows
	and how is this	All users can react.
	done?	The wards are asked in advance to involve
		users
7. Selection of users	How is the	There is no systematic selection but mostly an
	selection	ad random selection. Mostly a group of carers
	between users	(20) is asked about their opinion.
	being made	
	(between groups	
	; ad random,	
	intellectual	
	capacity, active	
	in intermediary	
	organisations)?	
8. Systematically	Is the	Yes mostly questionnaires are used. Loads of
prepared	participation	different questionnaires for different groups
ргерагеа	systematically	and situations (children, mentally
	prepared	handicapped, grownups, different social and
	(questions	intellectual background).
	1	
	prepared in	Sometimes ad hoc or free style interviews  Questionnaires are on website
	advance) or ad	Questionnaires are on website
	random (free	
	style and open	
	questions)	
9. How being asked	How are the	Both individual or in groups
1	I	1

	users being	Oral and sometimes written
	asked for their	Gran and sometimes written
	opinion: in	
	groups or	
	individual; oral	
	or written;	
10. Privacy	Is information	The information is reported openly without
10. Privacy		reserve but without names and without
	kept secret or	
	used to improve	referring to individuals unless the person
	services? kept	approves that his or her specific case is being
	secret to whom,	mentioned.
	how long, when	Lay people report back separately their own
	and under what	findings.
	conditions?	
11. When	When are the	Usually after while having or having received
	users they being	care and usually informed in advance but
	asked? Do they	sometimes ad hoc.
	know in	
	advance, after	
	having	
	experienced	
	care;	
12. Training interviewers	Are	Yes the 'lay' people (volunteers) who do
	interviewer's	interviews are being trained/ the inspectors
	<b>being trained</b> in	are not being trained?
	advance? how?	In the training is important to train the role
	What type of	model (what do you ask/ why and how)
	induction is	
	offered to	
	(professional or	
	lay) service users	
	/reviewers/	
	interviewers?	
13. Challenges for Training	What type of	Lay people get no payment but expense
	challenges do	allowances such as transport, costs of
	you face in	childcare etc.
	offering training	
	to lay reviewers	
	e.g.	
	communication	
	methods,	
	payment?	
14. Best practices	What are <b>best</b>	Best practices:
	practices of user	- send questionnaire 6 weeks in advance
	participation?	;
		<u> </u>

		if there is a special recess to sheet.
		- if there is a special reason to check:
		check afterwards as follow up ;
		- use stamped envelope that people can
		use to give anonyms information
		about the service they have used.
		(return rate is not very high but the
		instrument is useful)
15. Report	How are the	Results are publicly reported on the website
	results	and as feedback to the services
	reported?	
16. Feed back	How is <b>feedback</b>	Feedback is given to the organisation and is
	organised to the	immediately published on the website (also
	institution? And	when it is not good and before time for
	to the	improvement has been given) Comments were
	supervisory	made (by the institutions) that the institution
	organisation ?	should have time to react and to improve
	And to the	before the (negative) report is published. As
	public?	public trust and safety is at stake this is not
		done. Public publication is a strong and
		effective instrument for improvement of the
		quality and safety of healthcare.
		If there are serious risks other measures can
		be taken
17. Control mechanism	Is there an	Yes user participation is obligatory by law and
	inspection and	has to be inspected by supervisory
	control	organisations
	mechanism on	
	the process of	
	user	
	participation?	
18. Follow up	How is <b>follow up</b>	Follow up is done by reporting.
10 00 up	organised? best	The challenge is to coordinate the follow up,
	practices?	and to learn from experience and to
	practices:	implement the findings
		Another challenge is to promote that the
		results and findings contribute to
10 Link to complaints	Is there <b>a link</b>	improvement at regional and national level
19. Link to complaints		No formal real link with complaint system.
	with the	Users are being told that they can also launch
	complaints	a formal complaint.
	system and legal	
	complaints?	
	How is that	
	organised? Why	
	not?	



	T	
20. Effect	does it help to	Yes it does help
	use the opinion	Results are remarkable
	of service users	The challenge is to organise outcome's and
	and to have a	results better and to engage politics and
	policy	services more in the process of implementing
	requirement to	improvement
	engage with	
	services users?	
	What kind of	
	results are	
	reported? What	
	kind of approach	
	gives best	
	results? What	
	kind of approach	
	gives doubtful or	
	poor results?	





## 5. Sweden Anita Bashar Aréen;

Questions abou	ıt existing		Answers
practices:			
1.	Existing practices	Is the above	In Sweden practice of user participation
	of user	mentioned	exists for about 1 year; practice is not fully
	participation	(existing	implemented yet; the existing policy
		practices)	document is a document on headlines
		information	(general guideline). It needs more
		correct and	elaboration for the application in practice.
		complete?	This will be done after the start of the new
			supervisory authority (the 1st of June 2013).
2.	How often	How often are	The inspectorate tries to involve users as
		users involved?	much as possible (in all inspections and
			supervisory activities). User participation is
			more common regarding supervision of
			social welfare compared to healthcare.
3.	How many	How many users	In principle, we try to involve all users in the
		are involved in	inspection process, but that is not possible
		user	as not all people can give their opinion. The
		participation	opinion is always optional, not obliged. If
		and being asked	people cannot give their opinion ( dementia
		to give an	or some children)their representatives are
		opinion?	being asked).
		Are all users of	Depending on the type of users these are
		health care	different numbers.
		involved?	(3500 children in residential homes), a few
			hundred disabled people, a few hundred
			elderly
4.	In practice	How does the	For example supervision regarding
		involvement of	residential care for children we use
		service users	announced/ unannounced inspections.
		ı	

	work out in	Announced inspection: the municipalities
	practice ;	who have a general responsibility for the
		health and social care institutions are
		informed about the inspection and are being
		asked to organise a number of users to be
		interviewed. (the supervisory authority
		informs the municipality in advance and asks
		for participation of users)
		Unannounced inspections: users are being
		asked directly if they like to participate in
		the inspection and give their opinion. Most
		of the time the inspections are announced
		and most of the interviews are semi
		structured without questionnaires sent in
		advance. The preparation of the interviews is
		semi structured with also possibility to pose
		open questions. Questionnaires are
		sometimes being used for people who
		cannot do an interview. These questions are
		being sent in advance to the representatives
		of those people who cannot do an interview
5. How voices are	How is the	The inspectors do the interviews
embedded	service user's	themselves (no lay people). Questions are
	voice embedded	being posed directly to users.
	directly or	In principle all service users are involved.
	indirectly? all	
	service users	
C. Para Harris	systematically?	The same through the same to be a second to the same to
6. Recruitment of	,	The recruitment of service users is done by
users	recruit service	the service providers as the inspection has
	users?	no knowledge of the users.
	e.g. internal information or	
	external sources	
	and how is this	
	done?	
7. Selection of users	How is the	The supervisory organisation in Sweden has
7. Selection of users	selection	no influence on this selection and how it is
	between users	done. They ask to involve users without
	being made	preference for certain types of users.
	(between	7, 2 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2, 2,
	groups ; ad	
	random,	
	intellectual	
	capacity, active	

	in intermediary	
	organisations)?	
8. Systematically	Is the	The interviews are systematically prepared
prepared	participation	(semi structured- no formalised
···	systematically	questionnaires)
	prepared	,
	(questions	
	prepared in	
	advance) or ad	
	random (free	
	style and open	
	questions)	
9. How being asked	How are the	The interviews are usually done in small
	users being	groups 2-3 users. Oral not written except for
	asked for their	people who cannot do an oral interview.
	opinion: in	
	groups or	
	individual ; oral	
	or written;	
10. Privacy	Is information	Yes we keep it secret, we publish an
	kept secret or	anonymized version without names and not
	used to improve	revealing identity of users.
	services? kept	
	secret to whom,	
	how long, when	
	and under what	
	conditions?	
11. When	When are the	Users are being asked during the care.
	users they being	
	asked? Do they	
	know in	
	advance, after	
	having	
	experienced	
	care;	
12. Training	Are	The interviews are being done by the
interviewers	interviewer's	normal inspectors; no special training is
	being trained in	provided from occasional training in
	advance? how?	interviews/conversations with children and
	What type of	youngsters in residential care.
	induction is	
	offered to	
	(professional or	
	lay) service	
	users	

	/reviewers/	
	interviewers?	
	interviewers:	
10.01.11	NAME - L. C.	No tortal and a large
13. Challenges for	What type of	No training so no challenges
Training	challenges do	
	you face in	
	offering training	
	to lay reviewers	
	e.g.	
	communication	
	methods,	
	payment?	
14. Best practices	What are <b>best</b>	A best practice is the conversations with
11. Dest practices	practices of user	children in residential care. This is very
	participation?	successful. It is done twice a year. A first
	participation:	•
		inspection and a second follow up
		inspection.
		We see a certain value of that and the
		children also see the value. The children
		express that living conditions are very much
		improved as a result of the interviews. The
		children feel much better informed about
		their rights and feel more listened to. The
		conversations with the children gives
		information which can be hard to find
		otherwise.
15. Report	How are the	The inspection report is presented every
·	results	year to the government . Directly to the
	reported?	municipalities and service providers and
	Toportou.	formally in paper. It contains details about
		evaluation of the services and the user
		information (anonymized).
		The report is not actively published but the
		information is passively disclosed ( made
		public if people ask for it).
16. Feed back	How is <b>feedback</b>	The report is sent to the municipality and
	organised to the	they are being asked to inform the involved
	institution? And	patients / users.
	to the	
	supervisory	
	organisation?	
	And to the	
	public?	
17. Control	Is there an	Yes. The results are sent and a term of
mechanism	inspection and	about 2 month is given to follow up the
	opcocion ana	accest 2 month to bitch to follow up the



	Ι -	
	control	advice to improve the service. The follow up
	mechanism on	procedure can use sanctions or re-
	the process of	inspection if measures are not taken to
	user	improve deficiencies.
	participation?	
18. Follow up	How is <b>follow up</b>	Follow up visits are used to inform service
	organised? best	providers about the results of the latest
	practices?	inspection.
19. Link to complaints	Is there <b>a link</b>	
	with the	All patients are entitled to make a complaint
	complaints	( written not oral).
	system and legal	There is no formal link with the complaints
	complaints?	system. The complaints are handled by
	How is that	professionals with different backgrounds
	organised? Why	and this is a different approach/ perspective
	not?	from the healthcare and social welfare
		approach/ perspective of the inspectors
		who do the interviews of users.
		All serious injuries according to 'Lex Maria'
		and 'Lex Sarah' have to be reported to the
		inspectorate. Sometimes complaints and
		injuries handle the same cases.
20. Effect	does it help to	Yes it helps : the effect is positive and also
Zo. Effect	use the opinion	for the future more attention will be paid to
	of service users	further improvement of the procedure of
	and to have a	user information.
	policy	The positive effects of the conversations
	requirement to	with children is that it influences important
	engage with	issues to emphasize in new inspections. (
	services users?	info from evaluation report). No negative
	What kind of	effects of user participation are being seen
	results are	or reported;
	reported? What	The practice of user participation is
	kind of approach	promoted by the new Swedish inspector-
	gives best	general. The new inspector general has
	results? What	expressed the values of user participation in
	kind of approach	the inspection process but this has yet to be
	gives doubtful or	developed and implemented in the new
	poor results?	authority.
L	<u> </u>	ı





# 6. The Netherlands Healthcare Inspection Answers: Paul Robben and Corry Ketelaars;

Questions a	bout existing		Answers
practices:			
1.	Existing practices	Is the above	Since some serious incidents (Jelmer case,
	of user	mentioned	report National Ombudsman, high level
	participation	(existing	advisory group vd Steenhoven, Sorghdrager
		practices)	and) the perspective of the citizen in health
		information	and social care is an important issue in the
		correct and	policy of IGZ. The attention is strongly focused
		complete?	on the handling and dealing with complaints
			and the involvement of plaintiffs.
			User participation as such (actively inviting of
			users and their relations to give positive,
			negative or neutral feedback) is not explicitly
			mentioned in the policy papers
2.	How often	How often are	-In thematic supervision sometimes patients
		users involved?	are involved (depending on the subject of the
			supervisory activity);
			- in inspection visits in hospitals always some
			patients are involved ;
			- in long-term care (mental diseases, care for
			the elderly and care homes for vulnerable
			patients) inspections involvement of patients
			is a regular part of the inspection process
			(involvement of the board of patients, and
			sometimes ad hoc discussions with patients)
			- lots of user organisations are on a national
			level connected to the inspection and give
			their opinion about all kind of topics.
3.	How many	How many users	The exact number of patients / clients involved
		are involved in	is not known. Not all patients/ clients are

	user	involved or are invited to get involved in the
	participation	inspection process. A few patients are directly
	and being asked	-ad hoc -involved when the inspection is done
	to give an	by walking around in a health or care
	opinion?	institution
	Are all users of	
	health care	
	involved?	
4. In practice	How does the	
	involvement of	Patients are asked ad hoc. If something
	service users	obvious is at stake(special behaviour of
	work out in	patients / clients such as shouting or confused
	practice ;	patients) the inspector can ask for the file and
		the way of treatment. There is no special
		reporting instrument of the discussions with
		users. The outcome of the conversations will
		be part of the general report (not mentioned
		separately – no separate paragraph for user
		participation in the inspection report).
5. How voices are	How is the	The voices of users are to be taken into
embedded	service <b>user's</b>	account in the inspection report. Individual
	voice embedded	voices are anonymized but not individually
	directly or	reported. They can influence the findings of
	indirectly? all	the inspector and can as such be part of the
	service users	general inspection report.
	systematically?	
6. Recruitment of	How do you	Users are not selected / recruited in a
users	recruit service	systematic way.
	users?	No special procedure of external information
	e.g. internal	(complaints or other internal information) or
	information or	internal information is used to recruit the
	external sources	patients /. clients
	and how is this	
	done?	
7. Selection of users	How is the	The users are randomly picked except for the
	selection	patient board which is an existing body within
	between users	the institution.
	being made	No special selection is made between users.
	(between groups	There is also no special selection of specific
	; ad random,	types of patients
	intellectual	
	capacity, active	
	in intermediary	
	organisations)?	
8. Systematically	Is the	The involvement of patients board (in long

prepared	participation systematically prepared (questions prepared in advance) or ad random (free style and open questions)	term care) is obliged (inspection policy) and systematically planned in advance. The questions (attention points) are prepared in advance but not sent to or known by the members of the patients board. There is no list of questions on the website.  The involvement of patients/ clients during an inspection visit is not planned in advance
9. How being aske	How are the users being asked for their opinion: in groups or individual; oral or written;	Most ad hoc discussions with patients are oral, one to one, and without written account or feed back to the patient.  The discussion with the patients board are in a group and also oral without specific written report, afterwards the remarks of the members of the board are anonymized presented as integrated part of the inspection report (not separately mentioned but incorporated in the impressions of the inspection visit)
10. Privacy	Is information  kept secret or  used to improve  services? kept  secret to whom,  how long, when  and under what  conditions?	All information is anonymized and. incorporated into the overall assessment of the institution. No information is kept secret. Reports are openly published after about 6 weeks. If asked patients can see the reports. The report goes to the board of the institution.
11. When	When are the users they being asked? Do they know in advance, after having experienced care;	Patients/ clients are being asked while being patient or client.
12. Training interviewers	Are interviewer's being trained in advance? how? What type of induction is offered to (professional or	There is no specific training except general communication training for inspectors.  No lay people involved  No review of the inspection report by third parties.

lay) service users /reviewers/ interviewers?  13. Challenges for Training  What type of challenges do you face in offering training to lay reviewers e.g. communication methods, payment?  14. Best practices  What are best practices of user participation?  The regular meetings with patient- and client- organisations (national intermediate organisations such as NPCF) give a lot of useful
13. Challenges for Training What type of challenges do you face in offering training to lay reviewers e.g. communication methods, payment?  14. Best practices What are best practices of user when the practices of user organisations (national intermediate)
13. Challenges for Training What type of challenges do you face in offering training to lay reviewers e.g. communication methods, payment?  14. Best practices What are best practices of user  What type of challenges for improvement of training No challenges for improvement of training No challenges for improvement of training Training  No challenges for improvement of training  The regular meetings with patient- and client- organisations (national intermediate
Training  challenges do you face in offering training to lay reviewers e.g. communication methods, payment?  14. Best practices  What are best practices of user  The regular meetings with patient- and client- organisations (national intermediate
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e.g. communication methods, payment?  14. Best practices  What are best practices of user  Organisations (national intermediate
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methods, payment?  14. Best practices  What are best practices of user  What are best organisations (national intermediate
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14. Best practices What are <b>best</b> The regular meetings with patient- and client- organisations (national intermediate
practices of user organisations (national intermediate
• • • • • • • • • • • • • • • • • • •
information. The link to individual patient
information and complaints is not yet overall
effective but can become a future good
practice.
15. Report How are the The results of the inspection visits are reported
results to the minister in the inspection report and the
reported? judgement of the inspection(s) visiting the
health institution.
16. Feed back How is <b>feedback</b> The opinion of the users is used as feedback to
' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '
to the others (patients and patients organisations
supervisory and complaints handling). Not reported in
organisation ? detail as feed back to the public.
And to the
public?
17. Control Is there an An inspection control mechanism that
mechanism inspection and monitors the progress of the findings of the
control inspection is in place. The findings are usually
mechanism on not directly related to user information.
the process of
user
participation?
18. Follow up How is <b>follow up</b> Follow up can be: revisit and control or
organised? best sanctions such as in the most serious cases
practices? closing of the institution.
19. Link to complaints Is there <b>a link</b> Complaints handling is formally not a task of
with the the organization, but people do send lots of
<b>complaints</b> complaints to IGZ. The inspectorate can make



	system and legal	a selection of the most serious complaints and
	complaints?	can decide to intervene in serious cases. The
	How is that	interventions are if necessary reported in
	organised? Why	inspection reports and can be the subject of
	not?	further investigation and complaints handling.
20. Effect	does it help to	Yes the effect of user participation as far as
	use the opinion	used until now seems to help quite a lot for a
	of service users	proper assessment of health institutions, but
	and to have a	user information is also sometimes confusing
	policy	as in some cases was found that the institution
	requirement to	was very positively assessed by the patients
	engage with	but the quality of the health care was seen as
	services users?	quite inferior by the inspection. This can lead
	What kind of	to a double standard for inspection visits.
	results are	User information should be developed more in
	reported? What	detail in the future: why and for what to use it
	kind of approach	and how to analyse the information.
	gives best	
	results? What	
	kind of approach	
	gives doubtful or	
	poor results?	



## 7. The Netherlands: Youth Inspectorate **Answers Kees Reedijk**

Questions about existing practic	es In the Youth Inspectorate Nether	erlands
Existing practices of user participation	Short description of existing practice of the youth inspectorate In the Netherlands	Our policy is to involve and give voice to the children and the parents that are involved with de institutions we are supervising. However there involvement is restricted to the role they have during the investigations. They are not involved for instance in the choice of topics or the design of our investigation nor do they have an involvement during the reporting phase.
2. How often	How often are users involved?	Basically always unless there are contraindications. All inspections will use the instrument of user participation. Contra indicators can be the context of the child (sexual abuse or other circumstances that make that an interview cannot be basically always unless there are contraindications that make that an interview cannot take place in a situation that is safe for the child or the family.

		Г.,
3. How many	<b>How many</b> users are involved in	All users are involved but not all are
	user participation and being	selected to be interviewed. The groups
	asked to give an opinion?	of residential care children are usually 7-
	Are all users of health care	12 children in a group. Usually for every
	involved?	group of residential care 3-5 children are
		selected for interviews.
4. In practice	How does the involvement of	The selection is done by the youth
	service users work out in	inspectorate. In the past this was often
	practice;	done by the youth institution but this did
		not work out well as the impression was
		that only positive or more positive
		children were selected by the institution.
		The critical ones were at that time
		usually not involved in the selection to
		be interviewed.
		Most inspections are unannounced.
5. How voices are	How is the service <b>user's voice</b>	
embedded	embedded directly or	There is a large variety of instruments:
	indirectly? all service users	Interviews oral
	systematically?	Electronical and mobile voting
	systematisany.	instruments used in a group
		Separate questionnaires per theme and
		per situation
		Walking in the institution and doing the
		daily practice together with the children
		Ad random interviews
		The instruments are not made public to
		the institutions and to the users. The
		instruments are available for the
		colleagues in the youth inspectorate
		All are done by direct contact with the
		children (no indirect contact by
C. Parmitus et af	Handanan Wasan Sa	intermediate persons or organisations).
6. Recruitment of users	How do you recruit service	The recruitment is done by the inspector
	users?	
	e.g. internal information or	
	external sources and how is this	
	done?	
7. Selection of users	How is the <b>selection</b> between	The users are ad random selected
	users being made (between	Usually groups. There is no use of
	groups; ad random, intellectual	intermediary organizations.
į –	• •	intermediary organizations.
	capacity, active in intermediary	intermediary organizations.
	capacity, active in intermediary organisations)?	
8. Systematically prepared	capacity, active in intermediary	Yes All inspections are systematically prepared. For instance the guidelines for



		T
	(questions prepared in advance)	interviewing children or the
	or ad random (free style and	questionnaires that are being used for
	open questions)	these interviews are constantly reviewed
		methodological prior to use and
		afterwards.
9. How being asked	How are the users being asked	Usually the interviews are all done in
	for their opinion: in groups or	small groups (3-5 children per group).
	individual; oral or written;	In exceptional cases one to one
		interviews are used (small children,
		unsafe situations).
10. Privacy	Is information <b>kept secret</b> or	The reports are made public but
·	used to improve services? kept	anonymous and not traceable to a
	secret to whom, how long,	person.
	when and under what	In exceptionable circumstances the
	conditions?	report will be kept secret (if traceability
		is not. preventable such as in high profile
		cases)
		The report is always sent back to the
		institution for comment (adversarial
		process). The institution can correct
		facts (not opinions).
		The institution is given time to correct
		findings that are proven by them to be
		incorrect before the report will be
		openly published.
11. When	When are the users they being	Always during care situation
	asked? Do they know in	
	advance, after having	
	experienced care;	
12. Training interviewers	Are interviewer's being trained	Yes, the inspectors were especially
	in advance? how?	trained for
	What type of induction is	Difficult conversations with mistreated
	offered to (professional or lay)	people or sexually abused children
	service users /reviewers/	For customized conversations (tailor
	interviewers?	made);
		To analyse facts
		Actors were used and the inspectors
		were sent to a special in home course.
13. Challenges for Training	What type of challenges do you	Problem is to find the right mix of
	face in offering training to lay	general training and specific on the job
	face in offering training to lay reviewers e.g. communication	general training and specific on the job training focused on the special groups
	reviewers e.g. communication	training focused on the special groups
	reviewers e.g. communication	training focused on the special groups involved.

	T	T.,
		How to train?
		And what to train for?.
		The main problem is that you have to
		find out what effect / result is reached
		by the training. What was effective in
		relation to time and costs and what was
		really necessary.
14. Best practices	What are <b>best practices of user</b>	The Best practice of the Youth
	participation?	inspectorate in the Netherlands is: "
		Inspection by walking along with the
		youngsters". This is done by staying on
		the group as inspectors for a longer
		period for instance a whole day or even
		sometimes for a whole weekend. The
		effect is that the inspector can without
		giving the impression of an interview
		nevertheless ask and observe. This way
		of inspection is much more natural for
		the users.
15. Report	How are the results reported?	The results are in a Public report on the
		website of the inspectorate
		(anonymized).
16. Feed back	How is <b>feedback</b> organised to	The report is sent to the institution. The
	the institution? And to the	institution gets time to the observations
	supervisory organisation? And	and to improve if necessary.(3 -4 weeks)
	to the public?	3 or 4 weeks after the inspection the
		report will be published publicly on the
		website.
17. Control mechanism	Is there an inspection and	Yes, inspection and control mechanism is
	control mechanism on the	in place.
	process of user participation?	
18. Follow up	How is follow up organised?	The inspection shall verify if the
	best practices?	comments are followed up by the
		institution and the necessary
		improvements are achieved.
		Sanctions can be given.
19. Link to complaints	Is there a link with the	There is a structural link to the
	complaints system and legal	complaints mechanism.
	complaints? How is that	The Youth inspectorate uses a risk
	organised? Why not?	mechanism (broad inspection vs
		thematic inspection ; administrative vs
		functional / operational inspection.
		The risk perspective is feed by external
		and internal information and also by



		topics that feeds the risk profile is the
		information from complaints from
		clients or professional care workers
		about the specific institutions.
20. Effect	does it help to use the opinion	Yes it helps very much for the quality of
	of service users and to have a	the inspection.
	policy	The effect is not really measured but
	requirement to engage with	sometimes user information is missing
	services users?	and especially in these cases there is
	What kind of results are	quite often doubt about the quality of
	reported? What kind of	the inspection report as the user
	approach gives best results?	information is a kind of safeguard for
	What kind of approach gives	having seen the right things and having
	doubtful or poor results?	made the right observations.
		An approach that does not work is or at
		least is less successful is the user
		information from closed institutions with
		children that are obliged to be there.
		These kids might try to mislead the
		inspection and often or at least
		sometimes it is difficult to check the real
		facts. The outcome might sometimes be
		doubtful but nevertheless it is also in
		these cases worthwhile to try to get the
		right information and disclose facts from
		fantasy.



## 8. Portugal

## Answers: César Dos Santos Carneiro;





Questions a	bout existing		Answers
practices:			
1.	Existing practices	Is the above mentioned	The in the overview mentioned existing
	of user	(existing practices)	practice is complemented by Cesar dos
	participation	information correct and	Santos Carneiro
		complete?	
2.	How often	How often are users	No direct user participation
		involved?	
3.	How many	How many users are	No users invited or asked for their opinion
		involved in user participation	
		and being asked to give an	
		opinion?	
		Are all users of health care	
		involved?	
4.	In practice	How does the involvement of	
		service users work out in	No direct user participation except

		practice ;	complaints and advisory board
		process,	participation in inspection policy
5.	How voices are	How is the service <b>user's</b>	Via complaints and advisory board
J.	embedded	voice embedded directly or	via complaints and davisory board
	cinbedded	indirectly? all service users	
		systematically?	
6.	Recruitment of	How do you recruit service	No recruitment system of service users.
0.	users	users?	The 5 patients - advisory board
	users	e.g. internal information or	stakeholders are selected in a way that
		external sources and how is	that the members of the Advisory Board
		this done?	· ·
		this done:	represent a substantial part of the complainants
7.	Selection of users	How is the <b>selection</b>	No active selection of users
/.	Selection of users		No active selection of users
		between users being made	
		(between groups ; ad	
		random, intellectual	
		capacity, active in	
0	Containet alle	intermediary organisations)?	No
8.	Systematically	Is the participation	No
	prepared	systematically prepared	
		(questions prepared in	
		advance) or ad random (free	
	Marria di aliana dalia d	style and open questions)	No individuals or secure solved for the in
9.	How being asked	How are the users being	No individuals or groups asked for their
		asked for their opinion: in	opinion except the stakeholders in the
		groups or individual; oral or	Advisory board.
10	Deixon	written;	Complete are handled and analysed The
10.	Privacy	Is information <b>kept secret</b> or	Complaints are handled and analysed The
		used to improve services?	main issues are in general presented to
		kept secret to whom, how	Advisory board and presented as priorities
		long, when and under what conditions?	for the next year. No privacy issues arise
11	NA/In a in		from that working method.
11.	When	When are the users they	During complaint handling process.
		being asked? Do they know	
		in advance, after having	
4.2	Tasiaisa	experienced care;	The Austrian of the stoff is a second
12.	Training	Are interviewer's being	The training of the staff is a general
	interviewers	trained in advance? how?	training to talk to of the complainants
		What type of induction is	
		offered to (professional or	
		lay) service users /reviewers/	
10	Challe 6	interviewers?	
13.	Challenges for	What type of challenges do	-
	Training	you face in offering training	
		to lay reviewers e.g.	

		communication methods, payment?	
14.	Best practices	What are <b>best practices of</b>	The analyses of complaints handling is one
14.	best practices	user participation?	of the best practices of Portugal
		user participation:	of the best practices of Fortugal
15.	Report	How are the <b>results</b>	Twice a year reports are published and
		reported?	presented to the Advisory board analysing
			the serious changes in the complaints that
			occurred in the past 6 month
16.	Feed back	How is <b>feedback</b> organised	Publication on the website and small
		to the institution? And to the	publication to providers
		supervisory organisation ?	
		And to the public?	
17.	Control	Is there an inspection and	Advisory board and complaints are the
	mechanism	control mechanism on the	control mechanism to see whether the
		<b>process</b> of user	right issues are tackled by the inspectorate
		participation?	
18.	Follow up	How is <b>follow up organised?</b>	No specific follow up on user feed except in
		best practices?	very serious cases
19.	Link to complaints	Is there <b>a link with the</b>	The complaints handling is the link to the
		complaints system and legal	users of health services.
		complaints? How is that	
		organised? Why not?	
20.	Effect	does it help to use the	The effect of this system is limited but
		opinion of service users and	effective in the way that signal from
		to have a policy	society are monitored, the system supports
		requirement to engage with	priorities and organises some feedback.
		services users?	The system misses the direct one to one
		What kind of results are	information form service users almost
		reported? What kind of	completely. But as far as known now there
		approach gives best results?	is no evidence that additional user
		What kind of approach gives	information will bring improvement for the
		doubtful or poor results?	users of the system and regarding the
			quality of the healthcare.
			Nevertheless a try-out might be interesting
			to see what difference this makes for the
			users.





DRIVING
IMPROVEMENT
THROUGH
INDEPENDENT AND
OBJECTIVE REVIEW

## 9. Wales

**Answers: Mandy Collins** 

Questions a practices:	bout existing		Answers
1.	Existing practices of user participation	Is the above mentioned (existing practices) information correct and complete?	Yes, Mandy Collins has added some information
2.	How often	How often are users involved?	Always; all reviews have a a component dedicated to user participation.  Not only patients but also relatives and cares are involved in the inspection process.

		The involvement of relatives and carers can be done
		also afterwards to verify or complement the
		information from patients / clients.
		In practice relatives are often more open and informative about the institution.
		Patients are usually less likely to complain about the
		health institution; they have often
		apologetically comments about the institution and the
		healthcare staff.
3. How many	How many users	Everyone is invited to speak to the inspectorate, but if
	are involved in	there are only a few coming forward, the inspectorate
	user	will at least speak to 6 patients on each ward
	participation	(healthcare institution).
	and being asked	
	to give an	
	opinion?	
	Are all users of	
	health care	
	involved?	
4. In practice	How does the	Inspections are sometimes announced but mostly
	involvement of	unannounced. In both cases signs are set up in the
	service users	area that the inspectorate is taking place or will take
	work out in	place that day and or the next days.
	practice ;	In case op announced inspections the users are
		alerted to the inspection:
		by posters,
		by telephone,
		by naming the website
		sending prepared questionnaires
5. How voices are	How is the	The users are always being asked about their
embedded	service <b>user's</b>	experience:
	voice embedded	Mostly directly, one to one conversation;
	directly or	Sometimes in groups such as patients focus groups;
	indirectly? all	Sometimes using network organisations;
	service users	Sometimes using peer and lay reviews;
	systematically?	Sometime indirectly by using the patients
		organisation, but if an organisation is used there is
		also always direct contact with patients;
6. Recruitment of	How do you	The users are recruited:
users	recruit service	By advertisement in the local newspaper (did not give
	users?	a true representation of the patients)
	e.g. internal	By invitation (phone/posters)
	information or	Using risk management;
	external sources	Link with complaints;
	and how is this	By involving third sector charities and local patient

		done?	support groups
		G.G.T.G.	The recruitment of users could be improved by better
			representation of the users. More research on a
			better representation of the various groups of
			patients.
7.	Selection of users	How is the	The selection is not ad random but always risk based.
/.	Selection of users	selection	The selection is not au fandom but always risk based.
		between users	
		being made	
		(between groups	
		; ad random,	
		intellectual	
		capacity, active	
		in intermediary	
		organisations)?	
8.	Systematically	Is the	The questions are always systematically prepared and
	prepared	participation	in addition free style and open questions
		systematically	
		prepared	
		(questions	
		prepared in	
		advance) or ad	
		random (free	
		style and open	
		questions)	
9.	How being asked	How are the	mostly oral.
		users being	
		asked for their	
		opinion: in	
		groups or	
		individual ; oral	
		or written;	
10.	Privacy	Is information	Privacy is no problem.
		kept secret or	The inspection reports are as much as possible kept
		used to improve	on a system level. If individual cases are mentioned
		services? kept	the names are anonymized. If individual cases are
		secret to whom,	mentioned things are usually escalated previously and
		how long, when	privacy is therefore not anymore a problem as the
		and under what	institution knows that there is discussion about
		conditions?	inadequate care.
11.	When	When are the	Mostly when they are in the institution.
		users they being	In the past sometimes people were asked afterward
		asked? Do they	to tell about their case but there was not a lot of
		know in	response on this. Therefore it was stopped.
		advance, after	The same of the sa
		advance, arter	

		having	
		•	
		experienced	
		care;	
12.	Training	Are	Yes all interviewers are trained:
	interviewers	interviewer's	Peer interviewers / lay people/ inspectors
		<b>being trained</b> in	The training is on different levels.
		advance? how?	The idea is to have a personal approach in training
		What type of	
		induction is	
		offered to	
		(professional or	
		lay) service users	
		/reviewers/	
		interviewers?	
13.	Challenges for	What type of	Challenges for better training are:
	Training	challenges do	Develop a plan and find the gaps in the training;
		you face in	Better approach to vulnerable people (learn how to
		offering training	interview vulnerable people and special groups).
		to lay reviewers	interview valificiable people and special groups).
		•	
		e.g.	
		communication	
		methods,	
		payment?	
14.	Best practices	What are <b>best</b>	A best practice is the way we work with children and
		practices of user	people with learning disabilities in user participation.
		participation?	We completely changed the earlier approach. Send
			much more time to talk to individuals, use indirect
			questions instead of direct questions (what do you
			enjoy here and what do you enjoy less, instead of are
			you well treated and are you satisfied with the care.
15.	Report	How are the	The results are publicly reported
		results	Every inspection has a separate report.
		reported?	There are also reports made in an easy to read for
			special groups; the reporting is preferably adapted to
			the group it is meant for.
16.	Feed back	How is <b>feedback</b>	Feedback is organised by sending the report to the
		organised to the	institution (and by putting the report on the website)
		institution? And	There is no feedback to individual people except for
		to the	particular issues.
		supervisory	The reports are sent to the institution for factual
		organisation ?	accuracy before putting them on the website
		And to the	accuracy before putting them on the website
47	Cambual	public?	The control manhanism is dans by NUC (1) and a
17.	Control	Is there an	The control mechanism is done by NHS (structural
	mechanism	inspection and	follow up) except when significant errors are being



control found. In that last case the inspectorate is doing to mechanism on follow up.	
<b>the process</b> of The institution has to produce a plan to improve	
user within about 6 weeks	
participation?	
18. Follow up How is <b>follow up</b> A best practice of follow up was as it was done in	the
organised? best past. NHS has had a structural change.	
practices?	
19. Link to complaints   Is there <b>a link</b>   There is a link to complaints in the risk approach	hat
with the is used to select users and institutions.	
complaints	
system and legal	
complaints?	
How is that	
organised? Why	
not?	
20. Effect does it help to Yes it absolutely help a lot in improvement of the	
use the opinion   functioning of healthcare institutions and improvi	
of service users the care.	Ü
and to have a It is difficult to measure improvement of care by u	sing
policy user participation instruments but signals all are	Ü
requirement to pointing in this direction.	
engage with If you ask people for examples of improvement the	is is
services users? probably easier to find in long term care but also	
What kind of independent hospitals improvement of care as a	
results are result of better communication with patients can	
reported? What easily be found.	
kind of approach No indication of poor results except for:	
gives best Asking people afterwards to react. About the care	
results? What they received. This gave not a high response	
kind of approach Asking in newspapers for response. This gave a no	t
gives doubtful or representative response.	
poor results?	